

Agenda for a meeting of the Shipley Area Committee to be held on Wednesday, 8 March 2023 at 6.00 pm in Council Chamber - Shipley Town Hall

Members of the Committee – Councillors

LABOUR	CONSERVATIVE	GREEN
Rowe Dearden	Coates Ahmed Barker Sullivan Birch	Warnes Watson

Alternates:

LABOUR	CONSERVATIVE	GREEN
Hinchcliffe Ross-Shaw	Davies Pollard Smith Winnard Felstead	

Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

From:

Asif Ibrahim

Director of Legal and Governance

Agenda Contact: Su Booth/Kanwal Amrez

Phone: 07814 073884/07929 070288

E-Mail: susan.booth2@bradford.gov.uk/kanwal.Amrez2@bradford.gov.uk

A. PROCEDURAL ITEMS

1. DISCLOSURES OF INTEREST

(Members Code of Conduct – Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) *Members must consider their interests, and act according to the following:*

Type of Interest	You must:
<i>Disclosable Pecuniary Interests</i>	<i>Disclose the interest; not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.</i>
<i>Other Registrable Interests (Directly Related)</i> OR <i>Non-Registrable Interests (Directly Related)</i>	<i>Disclose the interest; speak on the item <u>only</u> if the public are also allowed to speak but otherwise not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.</i>
<i>Other Registrable Interests (Affects)</i> OR <i>Non-Registrable Interests (Affects)</i>	<i>Disclose the interest; remain in the meeting participate and vote <u>unless</u> the matter affects the financial interest or well-being (a) to a greater extent than it affects the financial interests of a majority of inhabitants of the affected ward, and (b) a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest; in which case speak on the item <u>only</u> if the public are also allowed to speak but otherwise not do not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.</i>

- (2) *Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (3) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A*

failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.

- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

2. ALTERNATE MEMBERS (Standing Order 34)

The Director of Legal and Governance will report the names of alternate Members who are attending the meeting in place of appointed Members.

3. MINUTES

Recommended –

That the minutes of the meeting held on 25 January 2023 be signed as a correct record (previously circulated).

(Su Booth/Kanwal Amrez – 07814 073884/07929 070288)

4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Su Booth/Kanwal Amrez – 07814 073884/07929 070288)

5. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the Director of Legal and Governance in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Monday 6th March 2023.

B. BUSINESS ITEMS

6. *SHIPLEY AREA COMMITTEE AND SHIPLEY CONSTITUENCY AREA PARTNERS' ADVISORY GROUP (SCAPAG) ISSUES

Up to a maximum of 15 minutes will be allowed for SCAPAG members to raise new items of information, questions, requests or suggestions that may have arisen within their organisation/neighbourhood and which are relevant to raise at the meeting.

Issues raised in accordance with the above must be received in writing by the Shipley Area Co-ordinator's Office in Shipley Town Hall, Shipley, BD18 3EJ, by mid-day on Monday 6th March 2023.

(Damian Fisher – 01274 437146)

7. HIGHFIELD ROAD, TRAFFIC CALMING MEASURES - OBJECTION 1 - 6

The Report of the Strategic Director Place (**Document "M"**) will be submitted to the Committee. This report considers an objection to recently advertised proposals for traffic calming measures on Highfield Road.

Recommended –

(1) That notwithstanding the objection for the reasons given in this report Document "M" the proposed traffic calming measures on Highfield Road be implemented as advertised.

(2) That the proposed 20mph speed limit on a section of Highfield Road and adjacent roads be implemented as advertised.

(3) That the objector be informed accordingly.

(Andrew Smith - 01274 434674)

8. **STREET NAMING DEDICATION FOR FLIGHT LIEUTENANT DAVID STEAD** 7 - 14

The report of the Assistant Director Planning, Transportation & Highways (**Document “N”**) will be submitted to the Committee. This report considers the proposal to name a street after Flt Lt David Stead at the site;

Land At Grid Ref 415931 446731, Ilkley Road, Burley In Wharfedale, Ilkley.

Recommended –

That the Area Committee approve the proposed street name for reasons set out in Document “N”.

(Adrian Walker - 01274 431237)

9. **HIGHWAY MAINTENANCE NON-CLASSIFIED ROADS AND SURFACE DRESSING ALLOCATION FOR SHIPLEY CONSTITUENCY - 2023/24** 15 - 24

The report of the Strategic Director, Place (**Document “O”**) will be submitted to the Committee and presents Members with information on the Capital Highway Maintenance funding element of the Local Transport Plan for 2023/24 and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites in the Shipley constituency.

Recommended –

That the Shipley Area Committee approves the proposed list of schemes for 2023/24 as shown in Document “O” Appendices 2 and 3.

(Andy Fisher – 01535 618297)

10. **SHIPLEY AREA COMMITTEE UPDATE ON ASSETS OF COMMUNITY VALUE** 25 - 32

The report of the Strategic Director Corporate Resources (**Document “P”**) will be submitted to the Committee. The report will provide an update on the listing of Assets of Community Value.

Recommendations –

That the Shipley Area Committee notes the update provided in Document “P” of listings as Assets of Community Value.

(Simon Sharp - 07816 117754)

11. PREVENTION AND EARLY HELP SERVICES

33 - 52

The report of the Strategic Director Children's Services (**Document "Q"**) will be submitted to the Committee. This report provides an overview of the progress made within the Shipley area on Family Hub Prevention and Early Help Services and progress on our district-wide Family Hubs Start for Life delivery plan.

Recommended –

- (1) That the Shipley Area Committee note the report and provide comments.**
- (2) To make recommendations which support implementation of local services and plans.**

(Cath Dew - 01274 437949)

12. COMMUNITY BUILDINGS GRANTS AND UK PROSPERITY FUNDING GRANTS

53 - 56

The report of the Director of Place (**Document "R"**) will be submitted to the Committee. This report outlines the recommendations of the Shipley Area Committee Grants Advisory Group for the allocation of Community Buildings Grants 2023-2025 and UK Shared Prosperity Fund (community measures to reduce the cost of living) 2022/2023.

Recommended –

That Shipley Area Committee notes the decisions of the Grants Advisory Group with regards to Community Buildings Grants and UKSPF as presented to this meeting in Document "R".

(Damian Fisher/Mick Charlton – 01274 437146)



Report of the Strategic Director Place to the meeting of Shipley Area Committee to be held on 8 March 2023.

M

Subject:

HIGHFIELD ROAD, TRAFFIC CALMING MEASURES - OBJECTION

Summary statement:

This report considers an objection to recently advertised proposals for traffic calming measures on Highfield Road.

EQUALITY & DIVERSITY:

It is expected that there will be no disproportionate impact on Equality & Diversity from the project recommended for implementation within this report. The council has considered its obligations under the Equalities Act 2010 and in particular, but not exclusively, the Public Sector Equality Duty. The Council is satisfied that the report proposes no discrimination on users of the public highway with those characteristics considered protected from discrimination under that duty.

Wards: Idle & Thackley, Windhill & Wrose

David Shepherd
Strategic Director Place

Portfolio:

Regeneration, Planning and Transport

Report Contact: Andrew Smith
Phone: (01274) 434674
E-mail: andrew.smith@bradford.gov.uk

Overview & Scrutiny Area:

Regeneration and Environment

1. SUMMARY

- 1.1 This report considers an objection to recently advertised proposals for traffic calming measures on Highfield Road, Bradford.

2. BACKGROUND

- 2.1 The scheme was prioritised by the Bradford East Area Committee following officer recommendations on the basis of the collisions history including recent evidence of a vehicle losing control and crashing through the adjacent primary school boundary fence.
- 2.2 At the Bradford East Area Committee held on the 5 July 2022, funding was approved as part of the Safe Roads schemes programme to introduce traffic safety measures on Highfield Road around Blakehill Primary School, Bradford.
- 2.3 A proportion of the proposals lies within the Shipley constituency (Windhill and Wrose ward). Approval for this element of the scheme was attained via a Strategic Director Decision Sheet.
- 2.4 The location of the proposed traffic calming measures is shown on drawing nos. HS-TRSS-105349-JH01.4, attached as Appendix 1.
- 2.5 The proposals were advertised between 19 January 2023 and 9 February 2023. Consultation letters and plans were also delivered to residents and businesses in the immediate vicinity of the proposals. This resulted in one objection.
- 2.6 A summary of the valid points of objection and corresponding officer comments is tabulated below:

Objectors Concerns	Officers Comments
1, The drivers focus on navigating the humps and fail to focus on the route ahead, This will generate another hazard	1, Whilst navigating any section of highway there are multiple hazards which need to be considered and negotiated, vertical traffic calming is commonplace on many roads throughout the UK. The installation of vertical traffic calming has been proven to reduce the level of injury accident to all highway users including pedestrians
2, The Slowing, if any and accelerating after the humps particularly in an area of a school is not conducive to a clean air environment	2, Conflicting studies have been produced regarding this issue. Some studies have stated nitrogen oxide levels increased in slower driving conditions, where as Carbon Monoxide

<p>3, The additional noise caused by the driving over the humps and accelerating afterwards will cause an additional noise nuisance</p>	<p>and Hydro Carbon emissions were reduced. Other studies have shown that all levels of pollution were lowered. Having said this, we have to balance, taking action to reduce traffic collisions and increase road safety for all users against the issue of pollution.</p> <p>3, There is an argument to suggests that certainly in the settling in period of the scheme there will be an increase in noise as driver get used to the new features. However, this can often be counterbalanced by the reduction of engine noise from speeding vehicles in the area. Ultimately, consideration has to be given to the fact that the increase in safety will outweigh any potential low level increase in noise.</p>
-----------------------------------------------------------------------------------------------------------------------------------------	---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------

3. OTHER CONSIDERATIONS

- 3.1 The scheme also includes a proposed 20mph speed limit; there have been no objections to this element of the proposals.
- 3.2 Local ward members and the emergency services have been consulted on the proposals, no adverse comments have been received.
- 3.3 This objection is scheduled for consideration by the Bradford East Area Committee on 6 March 2023. Officers will provide a verbal update.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The estimated cost of the proposals is £25,000. This can be met from the 2022/23 Bradford East Safe Roads Budget (approved in July 2022).

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 A failure to implement highway safety improvements would result in ongoing concern about the safety at this location and the likelihood of continued collisions/casualties.

6. LEGAL APPRAISAL

- 6.1 There are no specific issues arising from this report. The course of action proposed is in accordance with the Council's powers as Highway Authority.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

There are no Sustainability implications arising from this report.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

7.3 COMMUNITY SAFETY IMPLICATIONS

The implementation of traffic calming measures around should lead to a reduction in vehicle speeds and help to improve road safety and reduce casualty levels.

7.4 HUMAN RIGHTS ACT

There are no implications on the Human Rights Act

7.5 TRADE UNION

None

7.6 WARD IMPLICATIONS

Ward members have been consulted on the proposals.

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

None

7.8 IMPLICATIONS FOR CORPORATE PARENTING

None.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

None

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

- 9.1 That notwithstanding the objection given other material considerations, including those relating to road safety for members of the public the proposal be implemented as advertised.
- 9.2 That the objection be upheld and the proposal be abandoned.
- 9.3 Councillors may propose an alternative course of action from that recommended on which they will receive appropriate officer advice.

10. RECOMMENDATIONS

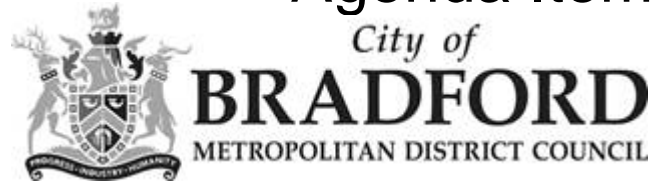
- 10.1 That notwithstanding the objection for the reasons given in this report the proposed traffic calming measures on Highfield Road be implemented as advertised.
- 10.2 That the proposed 20mph speed limit on a section of Highfield Road and adjacent roads be implemented as advertised.
- 10.2 That the objector be informed accordingly.

11. APPENDICES

Appendix 1 Drawing HS-TRSS-105349-JH01.4

12. BACKGROUND DOCUMENTS

- 12.1 City of Bradford Metropolitan District Council File Ref: HS-TRSS-105349



Report of the Strategic Director of Place to the meeting of Shipley Area Committee to be held on Wednesday 8th March 2023

N

Subject:

Street Naming Dedication for Flight Lieutenant David Stead

Summary statement:

Application Number - 21/00614/S3

This report considers the proposal to name a street after Flt Lt David Stead at the site;

Land At Grid Ref 415931 446731, Ilkley Road, Burley In Wharfedale, Ilkley.

The new development of 475 residential dwellings requires 47 new streets which will be developed in 2 phases.

Local Councillors have been consulted along with the Portfolio Holder for Regeneration, Planning and Transport – Councillor Alex Ross-Shaw

EQUALITY & DIVERSITY:

There are specific issues relating to Equality and Diversity

Richard Hollinson
Assistant Director Planning,
Transportation & Highways

Report Contact: Adrian Walker
Phone: (01274) 431237
E-mail: addressing@bradford.gov.uk

Portfolio:

Councillor Alex Ross-Shaw

Overview & Scrutiny Area:

Regeneration & Environment

1. SUMMARY

- 1.1 The following street name has been proposed for this site;

David Stead Crescent

This requires approval under British Standard BS7666 as it would be named after a person.

For the reasons set out below it is recommended that this name be approved for the new road.

2. BACKGROUND

- 2.1 The new development comprises of 475 residential dwellings and 47 new streets. See map in Appendix 1.
- 2.2 We have been contacted by Councillor Bob Felstead requesting a street name dedication for Flight Lieutenant David Stead.
- 2.3 Flt Lt David Stead was the captain of a 47 squadron Special Forces Flight Hercules.
- 2.4 On 30th January 2005, FL Stead and his crew were tasked at very short notice to fly to Kandahar and evacuate a number of very seriously injured casualties including a number of children. During the routine flight, in bad weather conditions an RAF c-130K Hercules aircraft was shot down by enemy fire. Nine RAF personnel and one soldier died in the crash. At the time it was the single largest loss of British Life in Iraq since 2003. FL David Stead unfortunately lost his life.
- 2.5 Please see Appendix 2, document from Councillor Bob Felstead with more detailed information surrounding the events of this incident.
- 2.6 Councillor Gerry Barker, Councillor Dale Smith and Councillor Bob Felstead have been consulted regarding the street name.
- 2.7 Councillor Bob Felstead is in support of the street name dedication.
- 2.8 We have received no other comments from Local Councillors during a consultation period of 21 days.
- 2.9 We will be asking the developer to put 'Flight Lieutenant' in smaller text under the street name.

3. OTHER CONSIDERATIONS

- 3.1 An alternative street name would be Helm Crescent

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 Not applicable

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 Not applicable

6. LEGAL APPRAISAL

- 6.1 Legal have considered the report and are satisfied with its content provided that all of the necessary processes have been carried out in accordance with the Town Improvement Clauses Act 1847, the Public Health Act 1907 and the Public Health Act 1925.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

7.1.1 Not applicable

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

7.2.1 Not Applicable

7.3 COMMUNITY SAFETY IMPLICATIONS

7.3.1 Not applicable

7.4 HUMAN RIGHTS ACT

7.4.1 The Council has considered its obligations under the Human Rights Act 1998 (as amended) and its Public Sector Equality Duty pursuant to Section 149 of the Equality Act 2010. It is satisfied that the proposed street name does not impact on its obligations under those acts

7.5 TRADE UNION

7.5.1 None

7.6 WARD IMPLICATIONS

7.6.1 None

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS

7.7.1 None

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

7.8.1 None

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

7.9.1 None

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None

9. OPTIONS

9.1 That the street be named David Stead Crescent

9.2 That the alternative name of Helm Crescent be considered.

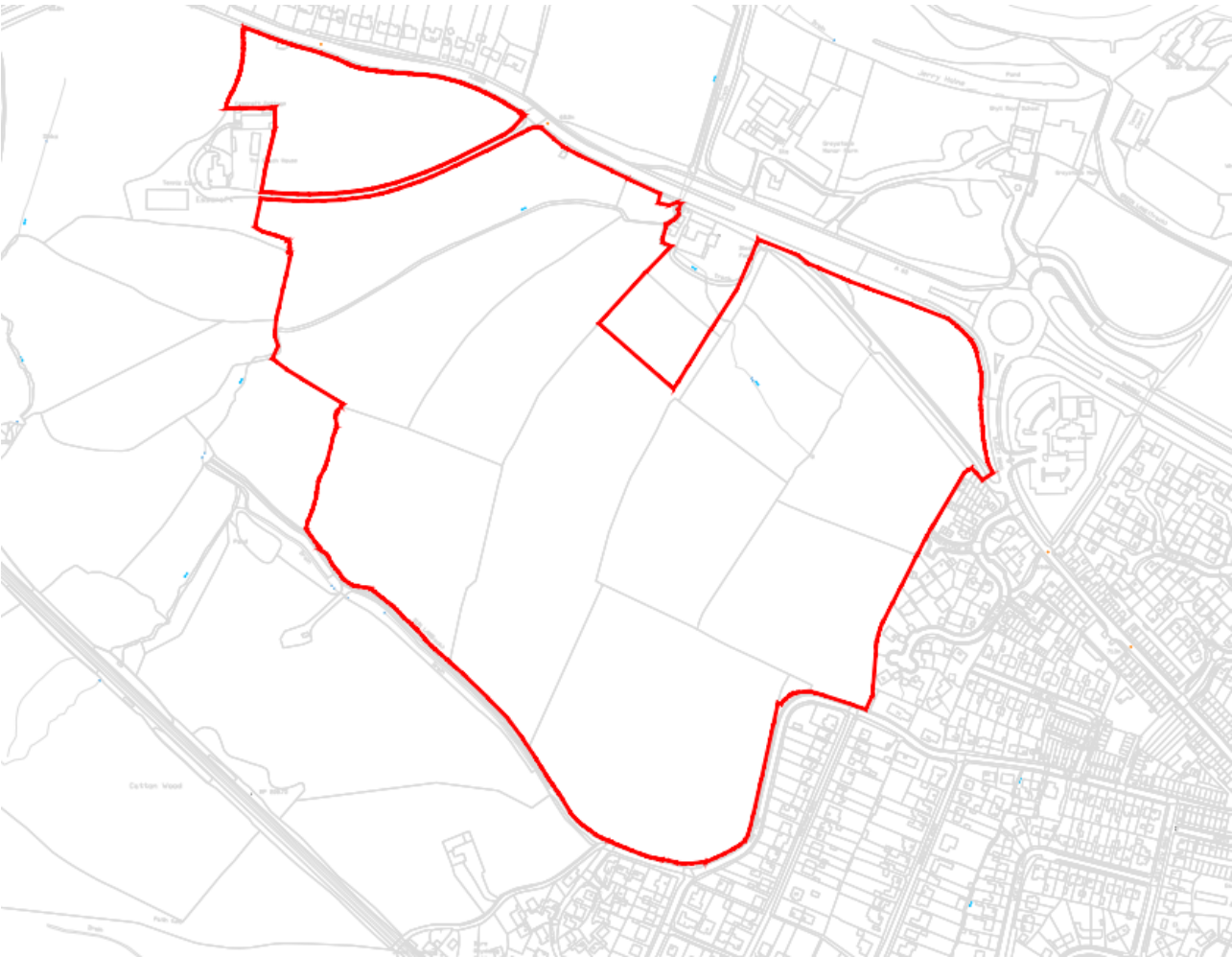
10. RECOMMENDATIONS

- 10.1 For the reasons set out above to approve the proposed street name – **David Stead Crescent** (option 9.1)

11. BACKGROUND DOCUMENTS

- 11.1 None

Location Plan



Information from Councillor Bob Felstead**RAFAC – 1224 Squadron (Wharfedale).**

Cadets and the staff of 1224 (Wharfedale Squadron) paid their final respects to the former air cadet, Flight Lieutenant David Stead, RAF, who died along with nine other British Servicemen when the RAF Hercules he was flying crashed north of Baghdad on January 30th, 2005.

Flight Lieutenant Stead's death has been keenly felt by all of the Squadron, though few of the present cadets had met him. The packed church and a moving and inspirational service paid tribute to the young man.

The Squadron, invited to take part in the funeral by Flt Lt Stead's family, provided ushers inside Ilkley Parish Church. Almost the entire Squadron turned out to provide a lining party prior to the arrival of the funeral cortege and again after the service as a RAF Hercules made a very low pass over the church in a final tribute.

The 'Last Post' played during the service by Corporal Andy Novell was later described as "...awesome, the best I have ever heard" by Flt Lt Baz Irvine who was in charge of the arrangements.

Citation – Officer Squadron Leader JG Gladston, Flight Commander SF, 47 Squadron.

Flt Lt Stead was the captain of a 47 Squadron Special Forces Flight Hercules. On 22 April 2002, after completing another Special Forces task in Southwest Afghanistan, Stead and his crew were tasked, at very short notice, to fly to Kandahar and evacuate a number of very seriously injured casualties including a number of children. Stead immediately cut short essential repairs to his aircraft and at 0845Z, ten minutes after being called, he was airborne from Bagram. It was immediately obvious that the weather en route to and at Kandahar had deteriorated significantly. The visibility was reported to be 100 metres, with no vertical visibility, and the wind was gusting to 35 knots, conditions below those normally permitted. The weather en route was appalling with embedded cumulonimbus clouds up to 35,000 feet. The crew also experienced severe turbulence and icing en route and when Stead descended, he encountered a raging dust storm with associated brownout conditions, which would continue until landing. On arrival in the local area, the Air Traffic Controller informed Stead that, due to the out of weather conditions, he was not cleared to make an approach to the airfield and that he could only continue at his own discretion. Regardless of the lack of suitable approach aids and extremely mindful of the atrocious weather conditions, Stead, in the finest traditions of the Royal Air Force, decided to press on and fly an internal-aids let down to the airfield. This is an extremely hazardous and unconventional approach, which requires enormous skill, crew co-operation, no little courage and demands the highest levels of captaincy and leadership to execute even in the most benign of conditions. Flt Lt Stead accurately flew the approach and let down under superb direction from the aircraft navigator. He managed to spot the threshold to the runway just as he over flew it and carried out a textbook landing. Stead's was the only fixed-wing aircraft to even attempt an approach into Kandahar all that day.

Having landed, Stead directed his crew to convert the aircraft into the casualty evacuation role and at 1145Z six stretchers with very seriously injured children, and one walking adult casualty arrived at the aircraft. In total twelve medical staff, and seven casualties boarded the aircraft. Moreover, thirteen Special Forces Soldiers and specialist equipment, whose extremely high priority flight to Bagram had been cancelled due to appalling visibility, turbulence in the mountainous terrain en route Stead elected to return to Kabul at low-

level. Experiencing further severe turbulence, Stead flew north east at a reduced speed to try and minimize the effect on his severely wounded passengers. Navigating around embedded cumulonimbus and through valley and mountain passes whilst in instrument conditions, Stead and his crew managed, against all odds and in terrible conditions, to fight their way back to Kabul. Eventually, whilst under immense pressure to recover the casualties to medical help, Stead and his Navigator executed a second internal aids let-down into Kabul where he was met by medical staff. The mission only succeeded only due to Stead's outstanding leadership, disregard for personal safety and acceptance of personal risk. His unparalleled captaincy, piloting skills and personal courage, under unbelievable pressure, were in accordance with the finest traditions of the Royal Air Force. He was directly responsible for saving the lives of a number of Afghan children and in recognition of his performance throughout this exceptionally dangerous evacuation, Flt Lt Stead is strongly recommended for the award of the Distinguished Flying Cross.

An investiture at Buckingham Palace on Thursday, 1st of December 2005 in The State Dining Room, the Royal Air Force Cross was conferred posthumously to the family by The Queen for Flt Lt David Stead, Royal Air Force, for Services in Afghanistan.

On the same day Flt Lt Richard Whipp, Royal Air Force, who was the Navigator on the mission, was also awarded the Air Force Cross for Services in Afghanistan from the Queen.

Background information.

On 30 January, 2005, Flight Lieutenant Stead was on a routine flight in an RAF C-130K Hercules aircraft when the plane shot down by enemy fire 20 miles north-west of Baghdad. Nine RAF personnel and one soldier died in the crash. At the time it was the single largest loss of British life in Iraq since 2003.

The incident occurred on the same day that Iraq held its first historic elections. Flight Lieutenant Stead's funeral was held at RAF College Chapel of St Michael and All Angels at Cranwell and attended by Princess Anne, Defence Secretary Geoff Hoon and military chiefs. The service was marked by a four-tornado flypast flyover.

Flight Lieutenant Stead leaves behind his wife Michelle and their two daughters, Holly and Amelia.

The Ministry of Defence paid tribute to Flight Lieutenant Stead's great ability: "*Crews always showed a depth of trust and confidence in his captaincy that motivated them to give their all. This ability was never better demonstrated than during the evacuation of a number of seriously injured combat casualties, including children, in Afghanistan.*"

David Stead's parents and family.

David's parents live in Burley in Wharfedale, and I took the time to speak to the family at Sunday's Remembrance Service.

Both the staff and cadets of 1224 Wharfedale Squadron, the Civilian Committee, and District Councillors have asked for a new street in Burley in Wharfedale to be named after David Stead, to recognise his contribution to Queen and Country, and to all those he has helped in Afghanistan.

His parents and family after only a short pause for thought welcomed the opportunity to have a street named after David.

May I respectfully request, that the next street name in Burley in Wharfedale that's being considered is name appropriately:

- David Stead Way
- David Stead Road

There are numerous examples of street naming after war heroes right across the district, David Stead is therefore not an exception to the rule. If references are required from the MOD, then I can source these for council.



Report of the Strategic Director, Place, to the meeting of the Shipley Area Committee to be held on 8th March 2023

O

Subject:

HIGHWAY MAINTENANCE NON-CLASSIFIED ROADS AND SURFACE DRESSING ALLOCATION FOR SHIPLEY CONSTITUENCY - 2023/24

Summary statement:

This report provides information on the Capital Highway Maintenance funding element of the Local Transport Plan for 2023/24 and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites in the Shipley constituency.

EQUALITY & DIVERSITY:

It is considered that there are no Equality & Diversity issues arising from the highway maintenance schemes recommended for implementation within this report.

Wards: All Shipley Constituency

David Shepherd
Strategic Director of Place

Portfolio:

Regeneration, Planning & Transport

Report Contact: Andy Fisher
Principal Engineer, Highway
Maintenance North
Phone: 01535 618297
E-mail: andy.fisher@bradford.gov.uk

Overview & Scrutiny Area:

Regeneration and Environment

1.0. SUMMARY

- 1.1 This report provides information on the Capital Highway Maintenance funding element of the Local Transport Plan for 2023/24 and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites in the Shipley constituency.

2.0. BACKGROUND

- 2.1 The Capital Highway Maintenance allocation for the maintenance of A, B, C Classified roads and Non-Classified roads in 2023/24 is expected to be in the region of £4.5m.
- 2.2 It is essential that local highway maintenance continues to be prioritised, reflecting the economic and social importance to communities and the need to safeguard the largest single local public asset. As such, the allocation is to be prioritised on those roads in most need of maintenance.
- 2.3 The varying types and classifications of roads are surveyed annually using standardised survey and video equipment. The sites chosen for inclusion are those that are shown to be in the most need of repair following in-house and third party condition analysis. This analysis is supplemented with routine site monitoring by officers. Those roads that are known to have suffered increased deterioration due to the ageing process and recent winter weather are also considered when formulating annual schemes lists.
- 2.4 For information purposes, Appendix 1 summarises the resurfacing schemes completed and those still outstanding from the 2022/23 approved list.
- 2.5 A recommended list of Non-Classified resurfacing schemes for the 2023/24 financial year is included in Appendix 2.
- 2.6 A recommended list of Surface Dressing sites for the 2023/24 financial year is included in Appendix 3.
- 2.7 The full list of Non-Classified resurfacing sites (Appendix 2) is detailed in priority order, based on road condition. The cut off between 'priority' and 'reserve' sites coincides with a value of circa £500,000 as described in paragraph 4.1. Members may seek to substitute schemes from the priority list with those from the reserve list as is deemed necessary to address local highway maintenance concerns. Also, if it transpires that it is not feasible to progress any of the originally selected schemes, these will be substituted with alternatives from the reserve list.
- 2.8 The suggested programme of Surface Dressing sites, totalling circa 16,230m (approx. £500,000) is attached as Appendix 3.
- 2.9 In order that programme delivery can be achieved within the 2023/24 financial year it is imperative that the committee approves a works programme at this stage.

3.0 OTHER CONSIDERATIONS

- 3.1 There are no other considerations at this time.

4.0 FINANCIAL & RESOURCE APPRAISAL

- 4.1 The total value of priority and reserve schemes in Appendix 2 exceeds the allocated budget for Non-Classified roads for 2023/24 which is £2.5m for the whole of the Bradford district. This equates to £500,000 for the Shipley constituency.
- 4.2 Indicative funding has been identified for each scheme but the actual cost will be determined through the scheme development process. The identification of a reserve list of works is necessary in order to offset schemes that will inevitably be delayed as a consequence of unforeseen circumstances such as work by statutory bodies and conflicts with other major schemes, etc. There may also need to be further adjustment to the programme following the more detailed costing process. Any sites that are deferred for whatever reason will roll over to the following year's list.
- 4.3 The total value of the schemes identified in Appendix 3 does not exceed the capital allocation for 2023/24 for Surface Dressing. This is £1.25m for the whole of the Bradford district and includes A, B and C Classified roads. Consequently, it is the intention that work will be completed on all of those sites listed, however it is possible that some of the schemes may need to be deferred, again likely due to conflicts with works by other bodies, statutory undertakers, etc. Any schemes that are deferred for whatever reason will roll over to the following year's programme.

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 A failure to prioritise highway maintenance schemes based upon condition and safety survey data will result in an increased requirement for reactive maintenance and lead to a reduction in road safety conditions and an associated increase in successful insurance claims against the Council.

6.0 LEGAL APPRAISAL

- 6.1 There are no specific issues arising from this report. The course of action proposed is in general accordance with the Council's power as Highway Authority.
- 6.2 All works undertaken will be carried out within the requirements of the Highways Act 1980.

7.0 OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

- 7.1.1 Proactive repairs, such as surface dressing, serve to extend carriageway life.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

- 7.2.1 There are no greenhouse gas implications arising from this report

7.3 COMMUNITY SAFETY IMPLICATIONS

- 7.3.1 Maintenance of the local highway network is essential to ensure the safe passage of all road users.

7.4 HUMAN RIGHTS ACT

- 7.4.1 There are no human rights implications arising from this report.

7.5 TRADE UNION

- 7.5.1 There are no trade union implications arising from this report.

7.6 WARD IMPLICATIONS

- 7.6.1 The programmes have been determined on the basis of condition surveys, hence the proposed level of funding may differ from ward to ward for the programme year. However, it is considered that, over a number of years, monies expended on maintenance works within each Area Constituency will even out (proportionate to the length, nature and condition of carriageways).

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS

- 7.7.1 The development and implementation of schemes included in this report support priorities within the Shipley Area Committee Ward Plans 2022-25.

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

- 7.8.1 There are no Children and Young People implications or Corporate Parenting duty implications arising from this report.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESSMENT

- 7.9.1 None

8.0 NOT FOR PUBLICATION DOCUMENTS

- 8.1 None.

9.0 OPTIONS

- 9.1 That the Shipley Area Committee approves the recommended schemes detailed in Appendices 2 and 3.
- 9.2 That the Shipley Area Committee approves the recommended schemes detailed in Appendices 2 and 3, with any substitutions (to a similar value) from the reserve list in Appendix 2.

10.0 RECOMMENDATIONS

- 10.1 That the Shipley Area Committee approves the proposed list of schemes for 2023/24 as shown in Appendices 2 and 3.

11.0 APPENDICES

- 11.1 Appendix 1 – Highway Maintenance Capital Programme 2022/23
A, B, C Classified and Non-Classified Roads Completed – Shipley Constituency.
- 11.2 Appendix 2 – Highway Maintenance Proposed Capital Programme for Non-PRN
(Non-Classified roads) 2023/24 – Shipley Constituency.
- 11.3 Appendix 3 – Proposed Programme for Surface Dressing 2023/24 – Shipley
Constituency.

12.0 BACKGROUND DOCUMENTS

- 12.1 None.

Appendix 1 - Highway Maintenance Capital Programme 2022/23
A, B, C Classified and Non-Classified Roads Completed – Shipley Constituency

Highway Maintenance Capital Programme 2022/2023 - A, B, C Classified and Unclassified Roads Completed – Shipley Constituency						
Road Name	Ward	From	To	Length	Budget Estimate	Cost
Road Resurfacing (A,B and C)						
A629 Main Road, Denholme	Bingley Rural	South Street	Seven Acres	200	£45,000	TBC
B6151 Browgate, Baildon	Baildon	PO Zebra	Hillside Terrace	330	£40,000	TBC
C501 Bingley Road, Menston	Wharfedale	Zebra	Bradford Road	250	£40,000	TBC
C512 Well Heads, Thornton	Bingley Rural	Brighouse & Denholme Rd	200m East	200	£30,000	45,000
C512 Well Heads, Thornton	Bingley Rural	1/2 Acre Road	Sections 300m west	250	£30,000	61,058
			Total (A, B and C)			TBC
Road Resurfacing (Unclassified)						
Wrose View, Wrose	Windhill and Wrose	Full Length		180	£9,000	*
Warren Lane, Eldwick	Bingley	Agincourt Drive	Cavendish Drive	400	£48,000	£75,288
Walker Wood, Baildon	Baildon	Full Length		450	£28,000	*
Whalley Lane, Denholme.	Bingley Rural	A629	Railway Bridge	680	£40,000	£48,284
Sinclair Rd / Clara Rd, Wrose	Windhill and Wrose	Full length / Sinclair	to Cheltenham	220	£21,000	*
Back Westcliffe Road, Shipley	Shipley	Full length		100	£8,000	*
Bankfield Road, Nab Wood	Shipley	Bankfield Grove	Nab Wood Drive	160	£18,000	*
Hazel Heads, Baildon	Baildon	Full Length		300	£30,000	*
Norwood Avenue, Shipley	Shipley	Bradford Road	Bend	300	£28,000	*
Crag Road, Shipley	Windhill and Wrose	Fair Bank	Festival Ave	450	£42,000	*
Hill Crescent, Burley-in-Wharfedale	Wharfedale	Full Length		250	£37,000	*
			Total (Unclassified)		£	TBC
			Total (Shipley Constituency)		£	TBC

TBC = Scheme not yet completed/outturn cost not yet determined

* On site Feb / March 2023

Appendix 2 - Highway Maintenance Proposed Capital Programme for Non-PRN (Non-Classified Roads) 2023/24 – Shipley Constituency

Site	Ward	From	To	Length (m)	Budget Estimate
Priority List					
Oakfield Drive, Baildon	Baildon	Full Length		250	£35,000
Back Marion Street, Bingley	Bingley	Full Length		110	£10,000
Aireview Avenue, Shipley	Shipley	Full Length		80	£14,000
Harrop Lane, Wilsden.	Bingley Rural	Sub Station	Old Allen Road	400	£45,000
View Croft Road, Shipley	Shipley	Full Length		90	£15,000
Rocklands Avenue, Baildon	Baildon	Full Length		40	£6,000
Thornmead Road, Baildon	Baildon	Full Length		110	£16,000
Crosley View, Gilstead	Bingley	Full Length		180	£25,000
Cornwall Crescent, Baildon	Baildon	Full Length		215	£30,000
Micklethwaite Lane, Micklethwaite	Bingley	The Green	Beck Road	250	£30,000
Dewhirst Road, Charlestown	Baildon	Fyfe Lane	House No.2	150	£25,000
Summerfield Park, Baildon	Baildon	West Lane	Dalegarth	180	£27,000
Foster Park Road, Denholme	Bingley Rural	Full Length	Less surface dressing in middle	270	£35,000
Kirklands Road / Park Mount Avenue	Baildon	Station Road	No.2 incl 50m of Kirklands	390	£55,000
Poplar Drive, Shipley	Windhill and Wrose	Full Length		60	£10,000
Moorside Rd and Dewhirst St, Wilsden	Bingley Rural	Full Length	Incl link	100	£12,000
Hinchliffe Avenue, Baildon	Baildon	Full Length		150	£30,000
Langford Lane, Burley-in-Wharfedale	Wharfedale	St Phillips Drive	Back Lane	270	£36,000
Park Way, Baildon	Baildon	Full length		100	£13,000
Rylstone Road, Baildon	Baildon	Full Length		120	£20,000
Mill Street, Cullingworth	Bingley Rural	Full Length		70	£11,000
			Total	3585	£500,000
Reserve List					
Westgate, Baildon	Baildon	Full length		220	£40,000
Back Grangefield Avenue, Burley-in-W	Wharfedale	Full Length		130	£15,000
Silson Lane, Baildon	Baildon	Roundwood Road	End	100	£14,000
Grosvenor Road, Shipley	Shipley	Avondale Road	Lindisfarne Road	300	£65,000
Heather Road, Baildon	Baildon	Full Length		140	£18,000
Broadway, Bingley	Bingley	Full Length		180	£35,000
Whitelands Road, Baildon	Baildon	Full Length		140	£25,000
Temple Rhydding Drive, Baildon	Baildon	Full Length		475	£75,000
Sandals Road, Baildon	Baildon	Full Length		170	£25,000
Micklethwaite Lane	Bingley	B6429	Canal Bridge	180	£30,000
Daleside Road, Shipley	Windhill and Wrose	Full Length		170	£25,000
Wood Street, Baildon	Baildon	Full Length		55	£20,000
Roydwood Terrace (Back), Cullingworth	Bingley Rural	Bus Turning Circle		60	£11,000

Carr Lane, Micklethwaite	Bingley	Paddock Farm	Otley Road	330	£25,000
Highfield Cres/Lens Drive, Baildon	Baildon	Full Length		200	£30,000
School Street, Denholme	Bingley Rural	Buck St	Parkinson Road	50	£10,000
Tewitt Lane, Harecroft	Bingley Rural	Ten Yards	Black Dyke Lane	630	£70,000
Kings Road, Wrose	Windhill & Wrose	Kingsway to lights		150	£25,000
Rycroft Avenue, Cottingley	Bingley Rural	Coppy Close	Manor Rd	180	£25,000
Victoria Street, Shipley	Shipley	Full Length	inc junction Saltaire Road	290	£60,000
Denby Drive, Baildon.	Baildon	Full length plus joints		375	£66,000
Bertram Drive, Baildon	Baildon	Denby Drive	Green Road	440	£47,000

Appendix 3 - Proposed Programme for Surface Dressing 2023/24 – Shipley Constituency

Site	Ward	Length (m)	From	To
A6038 Otley Road, Shipley	Shipley	1070	A657 Commercial Street	60m before J/O Green Lane
A650 Sir Fred Hoyle Way, Bingley	Bingley	4250	Northbound from Cottingley Rbt	Crossflatts Roundabout
B6144 Cullingworth Road, Cullingworth	Bingley Rural	300	J/O Manywells Brow	House No.38
B6429 Hill End Lane, near Harden	Bingley Rural	1200	J/O Ryecroft Road	Street light column No.20
B6429 Manywells Brow, Cullingworth	Bingley Rural	320	J/O Cullingworth Road	60m past J/O Manywells Crescent
C510 Bingley Road, Baildon Moor	Baildon	760	J/O Glen Road	Dobrudden caravan site entrance
C510 Glovershaw Lane, Baildon Moor	Baildon	360	Raines Lane entrance	J/O Glen Road
Agincourt Drive, Gilstead	Bingley	380	Warren Lane	Nos.90 & 2 offshoots
Ash Terrace, Bingley	Bingley	250	Full length	
Back Castle Road East, Shipley	Shipley	50	back Hall Royd south	back Birklands Road north
Back Hall Royd South, Shipley	Shipley	50	back Castle Road	back Hall Royd south
Back Manor Lane, Shipley	Shipley	30	back Manor Lane	back Castle Road east
Bankfield Drive, Nab Wood	Shipley	370	J/O Nab Wood Grove	J/O New Close Road
Bankfield Road, Nab Wood	Shipley	280	Hall Royd	back Birklands Road north
Beckfoot Lane, Harden.	Bingley	460	Harden Road	Ford
Birklands Terrace, Shipley	Shipley	30	Full length	
Blantyre Court, Cullingworth	Bingley Rural	30	Full length	
Carlton Road, Saltaire	Shipley	140	Full length	
Constance Street, Saltaire	Shipley	110	Full length	
Crack Lane, Wilsden	Bingley Rural	120	10m before Street light col. No.5	8m before J/O Main Street
Dallam Road, Saltaire	Shipley	220	Full length	
Dove Street, Saltaire	Shipley	100	Full length	
Farndale Road, Wilsden	Bingley Rural	130	J/O Crooke Lane	Wellington Road
Fennec Road, Baildon	Baildon	170	Full length	
Firbeck, Harden	Bingley Rural	100	Full length	
George Street, Saltaire	Shipley	90	J/O Saltaire Road	J/O Bingley Road
Gilstead Drive, Gilstead	Bingley	50	Full length	
Glenview Grove, Nab Wood	Shipley	50	J/O Glenview Road	J/O New Close Road
Green Road, Baildon	Baildon	520	J/O Cliffe Avenue	20m past street light column No.6
Hallside Close, Baildon	Baildon	150	Full length	
Hollin Head, Baildon	Baildon	190	J/O The Paddock	End
Jane Street, Saltaire	Shipley	80	Full length	
Kirkfields / Holden Lane, Baildon	Baildon	320	J/O Station Road	House No.30 Holden Lane
Lingfield Road, Wilsden	Bingley Rural	60	J/O Crack Lane	House No.12
Main Street, Menston	Wharfedale	480	J/O East Parade	10m Before J/O Burley Lane

Manor Lane/Well Croft, Shipley	Shipley	150	J/O Kirkgate	25m on corner of Well Croft
Nab Wood Drive, Nab Wood	Shipley	670	Hill Foot	J/O Cottingley Cliffe Road
North Parade, Burley-in-Wharfedale	Wharfedale	140	Full length	
Oakfield Avenue, Gilstead	Bingley	200	Full length	Including offshoot
Oakridge Avenue, Menston	Wharfedale	150	Full length	
School Street, Cottingley	Bingley Rural	130	Full length	
Shirley Street, Saltaire	Shipley	130	Full length	
Springfield Road, Baildon	Baildon	140	J/O Somerset Avenue	J/O Brantcliffe Drive
Station Road, Baildon	Baildon	160	20m east of J/O Kirklands Road	5m Past J/O Plantation Way
Upper Ada Street, Saltaire	Shipley	80	Full length	
Walsh Lane/ Lady Lane/ Greenhill Lane, Bingley	Bingley	240	J/O Greenhill Lane	30m north of Deer Park House
Warren Lane, Eldwick	Bingley	400	45m south of J/O Warren Drive	J/O Otley Road
Wellington Road, Wilsden	Bingley Rural	130	J/O Farndale Road	J/O Royd Street
Windermere Avenue, Menston	Wharfedale	120	Full length	
Yew Tree Close, Shipley	Windhill & Wrose	120	Full length	
	Total	16,230		

Report of the Director of Corporate Resources to the meeting of Shipley Area Committee to be held on 8th March 2023

P

Subject:

Shipley Area Committee Update on Assets of Community Value

Summary statement:

Executive on 8th September 2020 changed the process for the listing of Assets of Community Value and required Estates & Property to provide an annual update to each Area Committee.

EQUALITY & DIVERSITY:

There are no Equality or Diversity implications.

Joanne Hyde
Strategic Director Corporate Resources

Portfolio: Corporate Resources

Report Contact: Simon Sharp
Senior Project Manager
Phone: (07816 117754)
E-mail: simon.sharp@bradford.gov.uk

Overview & Scrutiny Area: Regeneration and Environment

1. SUMMARY

Members are asked to note the update on Assets of Community Value (ACV's) in the Shipley area.

2. BACKGROUND

Part 5 Chapter 3 of the Localism Act 2011 (the Act) details the legislation for Assets of Community Value and sets out the Community Right to Bid. The right came into force on 21st September 2012 and its purpose is to give communities a right to identify property or land that is believed to further their social interests or social wellbeing and give them a fair chance to make a bid to purchase the property or land on the open market if the owner decides to sell. From the date the landowner informs the Council of their intention to sell, eligible community groups have a period of six weeks to confirm whether or not they wish to submit to bid to purchase the property or land. If they do inform the Council that they want to bid, the landowner is prevented from disposing of the property for a period of six months (from the date they originally informed the Council of their intention to sell) unless it is to a community organisation. The landowner is free to dispose of the property at the end of the six-month period to whomsoever they see fit.

Section 90 of the Act states if a local authority receives a “community nomination”, the authority must consider the nomination. The authority must accept the nomination if the land nominated is in the authority’s area and is of community value.

Only specified bodies with a local connection are able to submit nominations for property or land to be included in the List of Assets of Community Value:

- A Neighbourhood Forum;
- A Parish Council;
- An unincorporated body with 21 local people on the electoral roll that does not distribute any surplus it makes to its members;
- A company limited by guarantee which does not distribute any surplus it makes to its members;
- An industrial and provident society which does not distribute any surplus it makes to its members;
- A community interest company.

The nominator must be able to demonstrate and satisfy all of the listing criteria as laid down in the legislation. Section 88(1) states that buildings or land with a current use is considered to be of community value, if, in the opinion of the authority, there is:

- a) An actual current use of the building or other land that is not an ancillary use furthers the social wellbeing or social interests of the local community, and;
- b) It is realistic to think that there can continue to be non-ancillary use of the building or other land which will further (whether or not in the same way) the social wellbeing or social interests of the local community.

Section 88(2) states that land does not meet the criteria laid out in 88(1) is of

community value if in the opinion of the authority:

- a) there is a time in the recent past when an actual use of the building or other land that was not an ancillary use furthered the social wellbeing or interests of the local community, and;
- b) it is realistic to think that there is a time in the next five years when there could be non-ancillary use of the building or other land that would further (whether or not in the same way as before) the social wellbeing or social interests of the local community.

It is important to note that if either of the criteria in Section 88(1) or (2) are met, then the Council must add the site to the List of Assets of Community Value.

3. OTHER CONSIDERATIONS

On 8th September 2020 the Executive approved changes to the process for assessing ACV nominations due to difficulties in achieving the timeframe set out in Regulation 7 of the Assets of Community Value Regulations (England) 2012, which states that nominations must be assessed within an eight-week period. It was taking the Council an average of 11.2 weeks to assess a nomination, with only 34% being assessed within the statutory deadline. In one case it took 25 weeks for the nomination to be assessed. Although there is no penalty for failure to meet the deadline, there are potential repercussions.

The main change to the assessment process was to remove the need to take reports to Area Committee for a recommendation whilst strengthening the input from the Portfolio Holder and Ward Members. This was because the Council has no control over when Assets of Community Value nominations are received and delays can be incurred when a nomination is received at a time which doesn't align with an upcoming Area Committee, or if the next committee meeting is to be rescheduled. Clearly the views of Elected Members are very important in assessing Assets of Community Value nominations, but an alternative method of seeking their input was needed to ensure 100% compliance within the statutory eight-week deadline.

To ensure elected members have the opportunity to continue to comment on Assets of Community Value nominations, a revised process has been introduced, whereby Ward Councillors for the Ward in which the nominated property is located, and the Portfolio Holder are notified by email of nominations which pass an initial eligibility check at the early stages of assessment. Those Members are given the opportunity to comment and can request a copy of the nomination form and supporting documentation if required. Any comments received are noted in the decision report.

In order for Area Committees to be kept apprised of developments with Assets of Community Value in their areas, it was agreed that an annual report be submitted to each committee updating on nominations received and the outcome of those nominations, as well as any other pertinent information.

- 3.1 District wide there have been a total of twenty-two nominations received since September 2020 of which sixteen have been assessed since the previous report submitted to Area Committee in January 2022. 100% of those nominations have

been assessed within the statutory timeframe. Of the sixteen new nominations twelve are situated within the Shipley area. In addition to this we have received information regarding three intentions to dispose of properties within the Shipley Area.

4. FINANCIAL & RESOURCE APPRAISAL

There are no financial issues.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

There are no significant risks.

6. LEGAL APPRAISAL

There are no legal issues.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

There are no greenhouse gas emissions impacts.

7.3 COMMUNITY SAFETY IMPLICATIONS

There are no community safety implications.

7.4 HUMAN RIGHTS ACT

There are no Human Rights Act implications.

7.5 TRADE UNION

There are no Trade Union implications.

7.6 WARD IMPLICATIONS

There are no Ward specific implications.

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

The annual ACV report to the Area Committee will be part of the Area Committee Action Plan.

7.8 IMPLICATIONS FOR CORPORATE PARENTING

There are no corporate parenting implications.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

A Privacy Impact Assessment has taken place so data protection and information security matters arising from the listing of ACV's does not breach GDPR.

8. NOT FOR PUBLICATION DOCUMENTS

There are no not for publication documents.

9. RECOMMENDATIONS

Area Committee are asked to note the update of listings as Assets of Community Value.

10. APPENDICES

- Full list of Asset of Community Value

11. BACKGROUND DOCUMENTS

- Executive Report and Minutes 8th September 2020.

ACV ID	Status	Property	Applicant	Owner	Approved	Expires	Ward	Constituency
0090	Disposal Pending	The Kirkgate Centre	The Kirkgate Centre	CBMDC	19/08/2021	19/08/2026	Shipley	Shipley
0091	Disposal Pending	Bilberry Banks aka Sandy banks	Wilsden Parish council	Parkmount Estate Company (Allerton) Limited	29/09/2021	29/09/2026	Bingley Rural	Shipley
0092	Disposal Pending	Menston Coop	CLlr Dale Smith / Menston Parish Council	Coop	12/05/2022	12/05/2027	Wharfedale	Shipley
0095	Approved	Myrtle Park	Bingley Town Council	CBMDC	26/07/2022	26/07/2027	Bingley	Shipley
0097	Approved	Bingley Swimming Pool	Bingley Town Council	CBMDC	01/08/2022	01/08/2027	Bingley	Shipley
0098	Approved	Jenny Lane - Woodland	Baildon Town Council	RC Diocese of Leeds	16/08/2022	16/08/2027	Baildon	Shipley
0099	Approved	Jenny Lane - Playground	Baildon Town Council	RC Diocese of Leeds	18/08/2022	18/08/2027	Baildon	Shipley
0100	Approved	Jenny Lane - Rugby Ground South	Baildon Town Council	RC Diocese of Leeds	18/08/2022	18/08/2027	Baildon	Shipley
0101	Approved	Jenny Lane - Rugby Ground North	Baildon Town Council	RC Diocese of Leeds	18/08/2022	18/08/2027	Baildon	Shipley
0102	Approved	The Fox Public House and Cricket Ground	Dale Smith	Mitchells and Butler retail limited	02/09/2022	02/09/2027	Wharfedale	Shipley
0103	Approved	The Villager	Gail Denham	Admiral Taverns	02/09/2022	02/09/2027	Bingley Rural	Shipley
0104	Approved	The New Inn	Gail Denham	Punch Partnerships (PTL) Ltd	02/09/2022	02/09/2027	Bingley Rural	Shipley
0105	Approved	The Station Hotel	Gail Denham	M.MOORE PROPERTIES LIMITED	02/09/2022	02/09/2027	Bingley Rural	Shipley
0106	Approved	Denholme New Allotments	Keith Bell	CBMDC	20/09/2022	20/09/2027	Bingley Rural	Shipley

ACV ID	Status	Property	Applicant	Owner	Approved	Expires	Ward	Constituency
0090	Disposal Pending	The Kirkgate Centre	The Kirkgate Centre	CBMDC	19/08/2021	19/08/2026	Shipley	Shipley
0091	Disposal Pending	Bilberry Banks aka Sandy banks	Wilsden Parish council	Parkmount Estate Company (Allerton) Limited	29/09/2021	29/09/2026	Bingley Rural	Shipley
0092	Disposal Pending	Menston Coop	CLlr Dale Smith / Menston Parish Council	Coop	12/05/2022	12/05/2027	Wharfedale	Shipley
0095	Approved	Myrtle Park	Bingley Town Council	CBMDC	26/07/2022	26/07/2027	Bingley	Shipley
0097	Approved	Bingley Swimming Pool	Bingley Town Council	CBMDC	01/08/2022	01/08/2027	Bingley	Shipley
0098	Approved	Jenny Lane - Woodland	Baildon Town Council	RC Diocese of Leeds	16/08/2022	16/08/2027	Baildon	Shipley
0099	Approved	Jenny Lane - Playground	Baildon Town Council	RC Diocese of Leeds	18/08/2022	18/08/2027	Baildon	Shipley
0100	Approved	Jenny Lane - Rugby Ground South	Baildon Town Council	RC Diocese of Leeds	18/08/2022	18/08/2027	Baildon	Shipley
0101	Approved	Jenny Lane - Rugby Ground North	Baildon Town Council	RC Diocese of Leeds	18/08/2022	18/08/2027	Baildon	Shipley
0102	Approved	The Fox Public House and Cricket Ground	Dale Smith	Mitchells and Butler retail limited	02/09/2022	02/09/2027	Wharfedale	Shipley
0103	Approved	The Villager	Gail Denham	Admiral Taverns	02/09/2022	02/09/2027	Bingley Rural	Shipley
0104	Approved	The New Inn	Gail Denham	Punch Partnerships (PTL) Ltd	02/09/2022	02/09/2027	Bingley Rural	Shipley
0105	Approved	The Station Hotel	Gail Denham	M.MOORE PROPERTIES LIMITED	02/09/2022	02/09/2027	Bingley Rural	Shipley
0106	Approved	Denholme New Allotments	Keith Bell	CBMDC	20/09/2022	20/09/2027	Bingley Rural	Shipley

This page is intentionally left blank



Report of the Strategic Director Children's Services to the meeting of Shipley Area Committee to be held on 8th March 2023

Q

Subject:

Update on Prevention and Early Help Services within the Shipley area and update on local Family Start for Life delivery plan.

Summary statement:

This report provides an overview of the progress made within the Shipley area on Family Hub Prevention and Early Help Services and progress on our district-wide Family Hubs Start for Life delivery plan.

Equality and Diversity:

We continue to monitor take up by key demographics and have consider outcomes in key areas at ward level when developing our Family Hubs Start for Life plan. We aim to reduce inequalities in key outcomes within the district and in line with national rates, for example breastfeeding and take up of childcare offer.

Marium Haque
Strategic Director

Portfolio:

Children's Services

Report Contact: Cath Dew
Phone: (01274) 437949
E-mail: cath.dew@bradford.gov.uk

Overview & Scrutiny Area:

Children's Services

1. SUMMARY

- 1.1 Our children and young people are the future of Bradford district. We want them to grow up in a Child Friendly City where every child, young person and family is safe and well. We want them to realise their full potential, have high aspirations for themselves and their neighbourhoods and to become adults who help to drive the prosperity of our District.
- 1.2 Our shared prevention and early strategy support the **Council's vision to promote economic growth and jobs and protect the most vulnerable. Children and young people are at the heart of all we do.**
- 1.3 Our **Prevention and Early Help strategy** overseen by a **Prevention and Early Help Partnership Board** has Family Hubs Start for Life front and centre.
- 1.4 As a local area and Health and Care system, we are highly committed:
 - to **effective, evidence-based and co-produced Family Hubs which prioritise the first 1001 days**
 - to ensure Family Hub prevention and early help services are **provided at the earliest point possible and be closer and easier for families to access**
 - to **accelerate the development of our existing Family Hub offer and also build on learning on wider local programmes such as Better Start Bradford, Born in Bradford, Supporting Families and Reducing Parental Conflict**
 - to maximise opportunities to **refocus and re-align mainstream services and commissioning plans**
- 1.5 We recognise that **all families need support from time to time and local help co-ordinated through Family Hubs** will work seamlessly to ensure **all babies, children and families receive the information and support they need as easily and as early as possible.**
- 1.6 We will **work together to reduce inequalities and identify children, young people and families with additional needs** and ensure that **they are supported by skilled and confident workers (and peers or volunteers)** again at the **earliest point possible and as close to home as possible.**
- 1.7 Our Prevention and Early Help strategy reinforces that **Family Hubs should be seen as an umbrella term, not only physical buildings, to describe the collection of services working in a locality including more targeted services** deployed with other services to support children and families' needs.
- 1.8 Our **Prevention and Early Help strategy priorities** are:
 - **Relaunch our Family Hubs** arrangements and ensure they are **well known, welcoming and accessible.** Including **face to face, online, at wider local centres and home visiting/outreach.** Support must be **nearer, earlier and easier for families to access.**
 - Launch and build **all age Area Leadership Teams and networks** involving family members and Third Sector and Education partners.

- **Expand and develop essential Start for Life (pre-birth to aged 2) services**, targeted effectively when needed to **reduce inequalities**.
- Ensuring wider networks and support beyond Start for Life, for example, **link to youth support, SEND, substance misuse, housing, debt and welfare advice and pathways into good work**.
- Move from co-location of key teams in Family Hubs to **integrated practices which support families earlier and more seamlessly** including new area based single point of access.
- Develop and implement **an integrated system Family Hubs workforce development plan** focusing on understanding **impact of adverse childhood experiences and promoting healthy relationships and resilience** from pre-conception and beyond.
- Implement **robust arrangements for co-production and expand working with peer supporters and volunteers** building on supporting the District to be a safe, green and active place to live, work and play.
- Apply **evidence-based practice** from local and national sources, and implement **robust arrangements for evaluation**, with a focus on reducing inequalities and improving child outcomes.
- Harness the opportunities from the **City of Culture to create an inclusive, creative environment for babies children and young people** which celebrates the vibrant diversity of our district.

1.9 We will implement our **local Family Hubs Start for Life outcome framework** so we can track over time:

- Start for Life outcomes improve, and inequalities reduced
- Sustain and increase good take-up of Early Years free childcare
- Good school attendance and behaviour and contribute to reduce educational inequalities
- Children safe from abuse/neglect and exploitation and criminality and safe from domestic abuse
- Healthy family relationships and reduced parental conflict
- Support addressing mental health and/or substance abuse
- Financial stability is promoted
- Secure housing
- Families diverted from crime
- Families with children with SEND needs identified and support early
- Children, young people and families are proactively involved in shaping and evaluating services
- Family Hubs (sites and activities across the network) are accessible, welcoming, well used and help build social connections

1.10 Our vision isn't something that any one organisation or group of people can make happen on their own. 'Working together to safeguard children' guidance re-emphasises the crucial role of effective **Early Help**. It focuses on the collective responsibility of all agencies, including adult services, to identify, assess and provide effective targeted early help services.

1.11 This report provides an update on progress on our Family Hubs Start for Life delivery plan and focuses on key Prevention and Early Help services in the Keighley and

Shipley part of the District.

2. Background

- 2.1 Providing early help is more effective in promoting the welfare of children than reacting later. Prevention and early help provides support as soon as a problem emerges, at any point in a child's life, from the foundation years through to the teenage years. These services can also prevent further problems arising; for example, if it is provided as part of a support plan where a child has returned home to their family from care, or in families where there are emerging parental mental health issues or drug and alcohol misuse.
- 2.2 The Council's core Prevention and Early Help Family Hub service for children, young people and families, in its current structure, went live from January 2020. The structure includes a Head of Service, three Service Managers, four Locality Family Hub Managers, twelve Early Help Coordinators, four Access and take up workers, a Parenting Team and Family Support Teams in each Hub area. The Youth Justice Service, with its own Service Manager, is also integrated within this service. We have also commissioned four VCSE organisations and Supporting Families Police Officers to deliver aligned family support services to families.

2.3 Family Hubs Start for Life programme

- 2.4 The Department for Education and the Department for Health and Social Care wrote to the Council's Chief Executive on the 8 August 2022 confirming national guidance and funding allocation for 2022-23 (£1.4M) and indicative allocations for 2023-25 (potentially up to £4,396,000). So total potential upper range of £5,807,000.
- 2.5 Funding is ring-fenced to specific areas across the three years focusing predominantly on the ages pre-birth to 2 also often called the First 1001 Days:
- Programme and transformation costs – 20%
 - Capital – 5%
 - Perinatal mental health parent-infant relationship – 31%
 - Parenting support (for ages pre-birth to 2) – 17%
 - Infant feeding support – 14%
 - Home learning environment – 10%
 - Publishing the offer and Parent Panels – 3%
- 2.6 The national guidance outlines evidence bases, national vision and principles and 'minimum' delivery and system expectations which all areas who sign up are expected to deliver and also 'go further' descriptors which local areas are also asked to develop local area plans around. Central government expects close alignment with local plans on Supporting Families (previously known locally as Families First). The letter went to 75 local areas and invited us to sign up to the programme.
- 2.7 In order to sign up and draw down funding, local areas submitted a Sign Up Form with named key designated signatories. This was successfully completed and released 50% of first year funding. Government will release the second half of first year funding after submission of a more detailed local delivery plan which we submitted on 23 December 2022.

- 2.8 Our existing local 0-19 (up to 25 for some young people with needs arising from SEND) Family Hubs arrangements align well with the new national guidance and this programme provides a very exciting opportunity to accelerate developments and expand key provisions in the funded areas.
- 2.9 The guidance supports our own local aspiration for much stronger co-production and evaluation with parents, children and local communities particularly at the area levels. We also intend to build upon the co-location which already exists between core Council prevention and early help services, children health services, particularly health visitors and some wider community services.
- 2.10 A Joint Programme Team is in place including key senior, commissioning and operational managers colleagues from Children's Services, Public Health, Hospitals Trusts, Better Births, District Care Trust and Better Start Bradford. A number of development sessions with key partners have been undertaken including a meeting with Area Co-ordinators and focused sessions on co-production and VCSE area-based wellbeing and community development networks.
- 2.11 The Prevention and Early Help Board for CYP has also convened four sub groups to support implementation:
- **Ages 0-8/Start for Life Sub Group**
Chaired by Kerry Bennett (Integration and Transformation Manager, Better Start Bradford) and Dawn Lee (Children's Services Manager, District Care Trust). Implementation of Start for Life (pre-birth to aged 2) elements of the programme.
 - **Ages 8 Plus/Supporting Families Sub Group**
Chaired by Mark Anslow and Cath Dew (both are CBMDC Service Managers who lead on Family Hubs Start for Life and Supporting Families). Implementation of the beyond Start for Life elements of the programme.
 - **Publishing the Offer/Information for Families Sub Group**
Chair is Emma Richardson (Families & Youth Information Manager).
 - **Outcomes and Data Sub Group**
Chaired by Josie Dickerson (Born in Bradford) and Laura Copley (CBMDC Policy & Performance Manager). Implementation of evidence-based practice, needs assessments, evaluation and data sharing.
- 2.12 Below are some examples of key elements (not exhaustive) which are in place or underway:
- Overview scoping, strengths, gaps and potential opportunities against the national guidance
 - Perinatal Mental Health Working Group, Little Minds Matter and Ready to Relate services and pathway in place to expand upon
 - Breastfeeding Working Group and strategy and core and VCSE support services in place to expand upon

- Emerging learning from Born in Bradford and Better Start Bradford key programmes and activities
- Outcome Framework for 0-5 in place and for ages 5 and beyond to be finalised. A profile of Start of Life outcomes by ward has been produced to inform planning around targeted activity
- A new Families and Youth Information website launched in October 2022
- Parenting, family support, Hub managers and Access and Take Up (childcare), children's health services and some midwifery services already co-located and/or delivered in main Hubs sites and some linked sites
- In each of our locality areas (South, East, West and Keighley/Shipley combined) we have main hub sites and linked delivery sites or integrated work bases

2.13 Priorities for expansion and development:

- Plans to better connect with Neighbourhood and Community Health partnerships building on the Keighley all ages pilot and secure all age Area Leadership Teams in all areas
- Early emerging plans for co-location of Parent and Carers Council's Engagement Workers (which are expanding)
- Public Health agreed to lead on updating the required Families' joint strategic needs assessment
- Ensuring ongoing links to Ofsted improvement plan and SEND action plan and on local joint initiatives to improve school attendance
- Recruitment underway to secure additional capacity to ensure:
 - co-production and increase peer support. A small group of VCSE organisations have been selected to support initial consultation with families up to end March 2023 aligned to areas
 - a dedicated Family Hubs system workforce development post to move us from colocation to integration and build a system wide Family Hub/Act as One identity
 - central transformation team capacity. A Service Manager is Programme Lead. A Family Hubs Practice Lead is in place and a Development Officer and a Analyst/Evaluator to be recruited
 - dedicated commissioning support in place to mobilise expanded services at a pace up to end March 2023

2.14 Once our submitted delivery plan is approved we will mobilise expanded services under each of the funded strands. **By 2025, and in line with minimum and go further descriptors, we will have:**

2.15 Parenting

- Fully implemented a 'Transition to Parenthood' pathway
- Upscale of a universal Perinatal Project Administrator (PPA) role within Maternity units and a targeted offer of Maternity Circles and Baby Steps within the community.
- Increased self-referrals and referrals from universal services so significant increase in earlier support from pre-conception to aged two and beyond.

- Expand Baby Steps including securing an increase take up from seldom heard groups. Capacity build HENRY particularly outreach. Enhanced support for those who need additional support to start and complete courses.
- Published and promoted all courses across all agencies on our Families and Youth Information website and hub networks.
- Expand face-to-face facilitator and peer supported and self-paced online courses including potential parent/practitioner co-delivery.
- The district Play and Learn Contract will provide a Quality Toolkit which will provide a layered framework of continuous improvement across a range of partners and volunteers in a variety of settings.

2.16 Perinatal mental health and parent-infant relationship support.

- Further developed the perinatal and infant mental health pathway.
- Ensure take up and expanded reach through family hub staff trained, equipped and supported to both signpost families to services across the strands.
- Expand reach of the Little Minds Matter team to work across Bradford district (accept referrals outside of BSB and Reducing Inequalities areas for individual work and group work) and expand availability of training and consultation to professionals.
- Expand scope of Little Minds Matter service to working with babies on a child protection plan.
- Expand the Ready to Relate training so all practitioners working with families during pregnancy and the early years have increased knowledge of the importance of the parent-infant relationship and a tool to facilitate conversations with parents.
- The digital R2R offer will be accessible to all families, is translatable, and can be shared on devices in the FH if families don't have their own digital means.
- Increase engagement with secondary caregivers with a focus on fathers to ensure messages about parent-infant relationships and perinatal mental health are shared and opportunities to seek support are available.
- Families have access to peer support workers in the family hubs who are knowledgeable in perinatal and parent-infant relationship matters. Development of voluntary sector perinatal peer support offer building on Better Start Bradford learning.
- All family hubs have equipment that support virtual meeting facilities for peer groups.
- Signpost through the virtual offer for out of hours MH support and those in crisis.

2.17 Early language and home learning environment.

- Improve the current % of children achieving at least the expected level of development in communication, language and literacy skills.
- Incredible Years Pre-School to be rolled out – targeted district-wide.
- Pathway will use the evidence from the Better Start Bradford “Talking Together” programme to reduce the % of children with a primary need in their EHCP or SEN support of Speech, language and communication needs.

- Universal identification of need, particularly for those aged 3 and 4 years drawing from the ASQ and ELIM at aged 2 supported by the 0-19 children's health service as well as appropriate EYFS progress check for children attending Early Years provision.
- The new offer will include regular sessions in the hubs including a key contact able to give parents and carers of those with concerns as well as signpost to more targeted support.
- All Aboard (an evidence-based training programme) will be delivered to early education settings and play and learn staff with a focus on modelling and engaging parents in the HLE.
- We will link across the FYI website and the well-developed platform from the provider of speech and language therapy offering information on child development and support.
- The new model will offer a specific drop in offer for those identified with concerns of any pre-school age.
- Pathway development will identify the need for a qualified therapist and ensure the correct support is offered and SLT services are included.

2.18 **Infant feeding support.**

- Expand Specialist Community role, UNICEF Baby Friendly lead and increase of Breastfeeding Peer Support service.
- Expand the existing the Breastfeeding Welcome Scheme in all main Hubs and linked sites and integrate Ready to Relate within infant feeding interactions to support the parent infant relationship.
- Expand the current peer support "Breastfeed Together" offer on maternity wards at both acute hospitals sharing the success of this approach currently at Airedale to Bradford.
- Expand our early post-natal support service. This will be additional to the existing 'targeted' breastfeeding support offered to 11 wards. This will be a collaborative service offer between statutory service and voluntary sector.
- Antenatal classes will be co-delivered by the Maternity Antenatal Education teams with support from the infant feeding team by the Breastfeed Together service.
- Ensure there is specialist support available in family hubs that is 1:1 in nature and considers accessibility to all communities.
- Develop and promote the current offer of antenatal education in the community focussing on specialist support for those from underserved groups using the learning from current model of Maternity Circles.
- Implement the model of early post-natal home visits, signposting to Breastfeed Together groups, and recruiting mothers who have breastfed to become Breastfeed Together volunteers representative of their local communities.
- Increase capacity in peer support already embedded in the district considering the use of paid peer support where required to offer out of hours' support using innovative modes of communication requested by families.
- Facebook and Instagram page for Breastfeed Together already available – further development to take place.
- Unicef Baby Friendly Accreditation achieved at Stage 3 as a minimum standard with plans and support for progression to Gold Accreditation.

- UNICEF Baby Friendly level of Infant Feeding and Relationship Building training pathway for all agencies working with families with babies and pregnancy.
- An integrated multidisciplinary Infant Feeding and Relationship Building training pathway to be developed also reinforcing Ready to Relate to promote sensitive and responsive caregiving.
- Expand antenatal sessions in FHs supported by Breastfeed Together peer supporters; delivered in different venues and at different times to include those who do not attend at present. Develop virtual drop-ins.
- Breastfeed Together offers video drop-in groups. Virtual video support is available and will be developed.

2.19 Parent & Carer Panels.

- Highlight and draw on already existing co-production messages and activities.
- A range of co-production conversations and activities to shape detailed plans by end of year one linking with existing groups, Stay and Plays, wellbeing hubs and outreach, for example, Play Bus. Including linking with Youth Services for co-production with young people whilst prioritising ages 0-2 and primary school age children.
- Flexible but robust Panel arrangements which respond to needs as a large diverse district.
- A detailed co-production plan and expand local capacity with transformation funding which connects across existing local groups.
- Parent & Carer Council Engagement Officers co-located in main hubs so needs of parents of children with SEND are fully included.
- Draw on ongoing engagement and peer support activities across Act Early, Better Start Bradford, Born in Bradford and Better Births. Recruit to a dedicated Volunteer/Peer Support Co-ordinator to work across strands.
- Clear evidence of parental voice and influence at Boards, working groups, all ages area partnerships and evaluation.

2.20 Publishing Start for Life Offer.

- Families and Youth Information capabilities will grow alongside co-production.
- Delivered successful advertising/media campaign of our 2-Year-Old Offer. We will mirror this for our Start for Life launch and ongoing promotion of local offer.
- We will use our localities data to target families that need particular services and to increase awareness and take-up.
- We will build on our West Yorkshire networks to ensure families can access services.
- Recruited a dedicated Comms post which public facing focus.
- We will undertake an audit of our digital offer and implement an arising action plan to address gaps across all strands.

2.21 We intend to update Hub signage and branding and launch the expanded Family Hubs Start for Life offer during the Spring Bank Holiday week with a range of engaging and fun activities and promotion through face to face and online activities.

2.22 There are already four area-based Family Hubs which serve families and

communities across Bradford district. These align with the constituency areas with Shipley and Keighley combined.

- 2.23 **Our existing Family Hubs already deliver an integrated local offer to families within each locality.** Professionals from a number of statutory, voluntary and community-based organisations collaborate to ensure that there is a joined up and locally responsive offer to support all families, children and young people in their locality.
- 2.24 Keighley and Shipley Family Hub re-opened in September 2020, whilst adhering to strict Covid 19 guidance, to ensure that the Midwifery Service were able to offer ante-natal clinics. At the moment Rainbow Family Hub in Keighley is the main delivery site for Keighley and Shipley, with some additional services offered at Strong Close Nursery School in Keighley, The Trinity Centre in Bingley, and Owlet Family Centre in Shipley. Alongside this we are also offering some integrated delivery at Keighley Library and Shipley Library. We have been able to support Hainworth Community Centre in Keighley in making links with the Early Years Alliance to set up their own Parent & Toddler Group, and we are also offering Parenting Group delivery at the Centre. We have also linked with Play Bradford to be able to provide resources to support Bolton Woods Community Centre in Shipley to set up a Parent & Toddler Group,
- 2.25 Currently Midwifery services run at Owlet Family Centre and Strong Close Nursery School. In addition at Strong Close Nursery School, there is a Portage Playgroup and fully funded Speech and Language Support Sessions for very young children (18 months+). At The Trinity Centre we offer a Portage Playgroup, a Breastfeed Together Group, a **confidential** Adoption Playgroup, and from April, AWARE will offer an Early Bird Plus Group. Our delivery at Keighley Library includes a Play & Learn session delivered by the Early Years Alliance, a School Nurse Parent Drop-in and a SEND Family session in partnership with both the Library and Carers Resource. This is a pilot scheme which if successful will be rolled out across the other Libraries in the District. At Shipley Library we currently offer a School Nurse Parent Drop-in. In addition to the Play & Learn session at Keighley Library, the Early Years Alliance also run sessions at the Sue Belcher Centre in Keighley, Denholme Primary School, and Windhill Community Centre in Shipley on behalf of the Family Hub. At Rainbow we offer Midwifery services, an Incommunities Job Club, a Breastfeed Together Group, a Carers Resource Drop-in, a meeting space for Local Authority Foster Carers and children, and our Health colleagues are in the process of re-establishing a Baby Clinic. The Youth Service also use the building to run a Youth group on an evening.
- 2.26 Our Early Help Co-ordinators (EHCs) promote and support the role of Lead Professional (LP) across wider services. This includes toolkits for single agency issues for families and encouraging agencies to become LPs with support, leading to assessments, plans and reviews for families in need of a more co-ordinated approach.
- 2.27 There are 73 school settings in the Keighley and Shipley Locality which is made up as follows: within Keighley there are 5 Secondary Schools, 38 Primary Schools, 1 Nursery School, 1 Special School, 1 Secondary Special School and 1 Primary Special School. Within Shipley there are 4 Secondary Schools, 18 Primary Schools, 1 Nursery School, 1 Secondary Special School and 2 Alternative Provisions (Bradford

Central PRU and the provision formally known as TRACKS but now known as MNHES – Medical Needs Hospital Education Service) Over the last 2 years the Early Help Co-ordinators (EHC's) have successfully supported the majority of these settings to pick up the Lead Practitioner role.

2.28 The LP toolkit, training and support has also been rolled out to Early Years Settings from October 2021 and all Early Years settings were allocated an Early Help Co-ordinator and all settings had received an initial visit and the offer of training by January 2022.

2.29 Latest data on registered Early Help assessments by agency as the LP is set out below:

		2021		2022	
	Source	Individuals (0-17)	Families	Individuals (0-17)	Families
Tier 3 - LA	Total	1589	651	1517	620
Tier 3 - Commissioned	Total	593	252	988	418
	Police (Supporting Families Commissioned)	113	47	230	94
	VCS	94	41	72	35
	VCS Supporting Families Commissioned	386	165	686	291
Tier 2	Total	1038	453	1882	822
	Education / Schools	771	334	1764	766
	Police (Supporting Families Commissioned)	28	12	0	0
	Health	115	52	118	56
	Other – including children's centres, independent agency providers or voluntary organisations	102	45	0	0
	Housing	2	1	0	0
	'Lead Practitioner Assessment'	21	10	0	0
Total		3220	1356	4387	1860

2.30 We aim for a 20% year on year increase in families receiving an Early Help assessment and plan across tiers 2 against 2022 baseline of 822 families. Total EH assessments across tiers 2 and 3 in 2022 was 1860.

2.31 Additional support for LPs includes Family Aide workers who were commissioned as part of a package of support. 2 x 30 hours posts were created for each hub and have been doing short term pieces of practical support for families within the home. This service has been popular with families and LPs and feedback continues to be extremely positive.

- 2.32 Fortnightly Family Hub Panel meetings continue to bring a wide range of agencies together to consider the needs of families with additional needs. Locality based network meetings are coordinated by the Early Help Co-ordinators to support practice development and learning for all professionals working with children and families in the locality. The introduction of panels for 'stuck work' for all lead practitioner has been running since January 2021 lead by Early Help Co-ordinators and Hub managers, and supports LPs' cases progress through assessments, plans and reviews. Over 2022, the Keighley and Shipley Panel has directly supported 78 families by providing the practical support of a Family Aid Worker to assist the lead practitioner in achieving positive outcomes for families. The multi-agency make-up of the panel also ensures that families are appropriately sign-posted to other resources/services within the Locality. Within the same time period only 5 families, of all the families that received support, were recommended for step-up to the Integrated Front Door within Children's Social Care for consideration of Level 3 intervention from a Family Support Worker or Level 4 assessment/intervention from a Social Worker, which highlights the positive impact that intervention at the earliest opportunity can bring.
- 2.33 The Early Help Co-ordinators have been piloting a methodology which is looking at an outreach approach to identifying families. We have identified three key strands. Health, Education & Employment and Community. The majority of the outreach work undertaken by the Early Help Co-ordinators in Keighley and Shipley has been with our DWP Partners, through the Early Help Co-ordinators attendance at a weekly 'Here to Help' Hub at Keighley Job Centre. In the last 6 months this has resulted in 24 Early Help Assessments being completed to support families, and over 40 families being sign-posted to other appropriate services. During February half-term we are linking with the Learning and Outreach team (Museums and Galleries) at Cliffe Castle to engage with families attending their family events.
- 2.34 From May 2022 the Terrific Twos project was launched across the district and we employed 1 part time Terrific Twos Worker for the Keighley and Shipley Hub. Their role is to increase the access to Early Education across the district. Unfortunately our Worker only remained in post for 5 months, but her efforts combined with those of the 2 permanent part-time Access and Take Up staff meant that they had a busy Summer across the Locality engaging in lots of family activities to promote Early Education.
- 2.35 The workers have been carrying out home visits to raise awareness to families who are entitled to the two-year funding and have been developing community links and education partners on the criteria. Our Access and Take Up workers continue to develop strong links and make targeted contact with families to improve childcare take up. Below is data from 2020 to 2022:

Period	Age	National	District	East	South	West	Keighley	Shipley
Spring 20	2	69%	69%	63%	64%	70%	72%	75%
	3	91%	89%	83%	87%	89%	94%	95%
	4	95%	91%	90%	87%	91%	94%	97%
Spring 21	2	62%	59%	52%	63%	52%	58%	70%
	3	86%	84%	78%	81%	83%	90%	93%

	4	93%	90%	88%	89%	89%	94%	96%
Spring 22	2	72%	70%	66%	64%	70%	74%	79%
	3	90%	86%	82%	82%	87%	91%	93%
	4	94%	91%	87%	90%	90%	96%	96%
Summer 22	2	National Data only available for Spring Term	75%	75%	69%	76%	73%	81%
	3		87%	83%	78%	86%	99%	99%
	4		91%	90%	91%	94%	90%	93%

2.36 The Keighley and Shipley Family Hub has 12 Wards. Our 2 part-time Access and Take Up staff work flexibly to try and ensure that all Wards are covered, prioritising those Wards where take-up of the two-year funding is low. We expected a reduction in take-up in the data for Spring 2021 due to the impact of the pandemic. It has been pleasing to see that the data for Spring 2022 demonstrated a significant increase in take-up, and particularly in Keighley. This increase remained fairly level in the data received for Summer 2022. The data in respect of the take-up of 3 and 4 year old funding has remained relatively high throughout the period.

2.37 Challenges in Keighley and Shipley are that footfall in Rainbow Family Hub remains low. This was evidenced by the very low attendance numbers for our recent 'Warm Space' events. We are addressing this through our outreach work, increasing social media presence and identifying what services local families and communities need and could access from our hub buildings. We are committed to trying to find a location closer to Keighley Town Centre as we recognise that Rainbow is not accessible to all families. We also need to extend our offer to families who live within Shipley. Building on the model of integrated delivery that we are undertaking with Keighley Library, it's clear that a similar opportunity could be offered at Shipley Library.

2.38 Moving forward the Family Hub would like to continue to build on the strong and well established partnerships that we already have in place with community organisations in order to provide a broader offer that reflects the needs of families in our communities.

2.39 We have just upgraded the Sensory Room at Rainbow Family Hub and this is available to any family to book. We are in the process of finalising the plans to build a sensory play area open to all families in the local community but with our children with SEND at its' heart. The families who attend the Carers Resource Drop-in at Rainbow provided some valuable feedback on the initial plans and these have now been incorporated to provide what we hope will be a really welcome and inclusive space for all. Further building works at Rainbow are imminent as we create a new, more accessible and welcoming entrance/reception, alongside a room that provides a confidential space for our families to use.

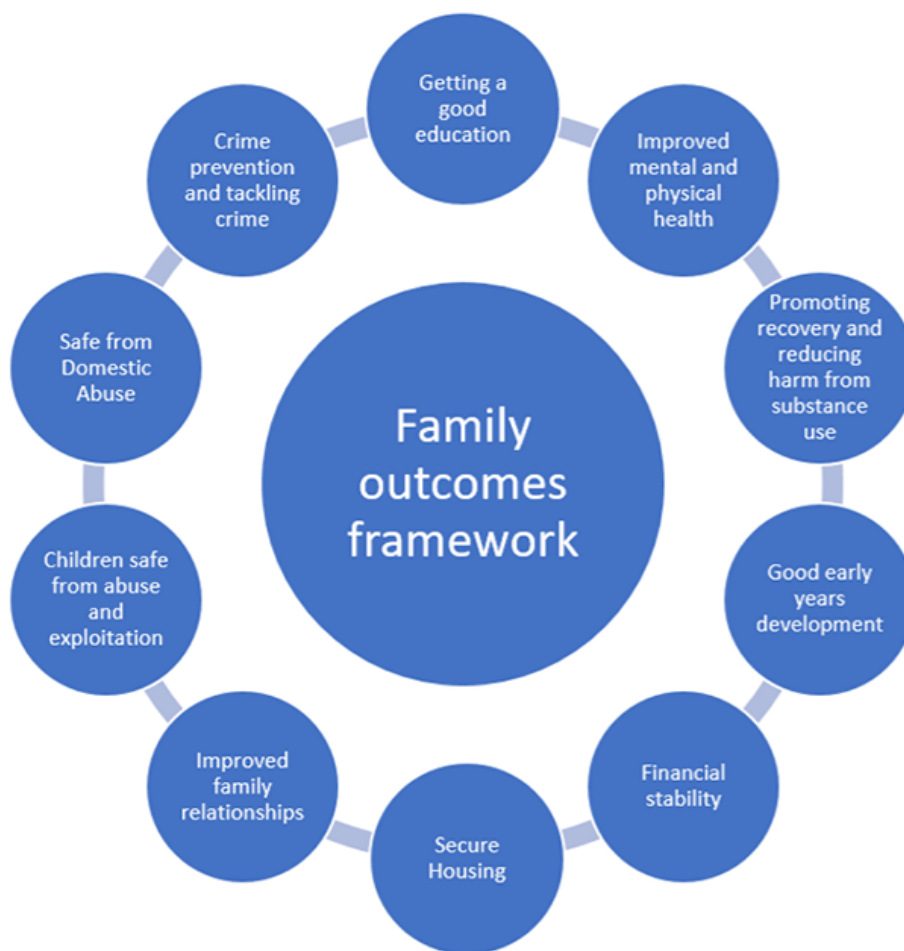
2.40 Supporting Families outcomes

2.41 ***Supporting Families is the new name for the Government's 'Troubled Families programme'. In Bradford, this programme was originally named Families First –an overview of the progress made on Supporting Families Programme was completed for Overview and Scrutiny in November 2022.***

2.42 The Department for Levelling Up, Housing and Communities (DLUHC) and the Department

for Education (DfE) are working together to make sure support for families is earlier. Significant funding has been provided via these programmes for transformation through 2022- 2025 to provide better and more sustainable support to families to achieve successful outcomes.

- 2.43 Supporting Families' focus is on building the resilience of vulnerable families, and on driving system change so that every area has joined up, efficient local services which are able to identify families in need and provide the right support at the right time. Prevention and Early Help Services embrace the Supporting Families agenda bringing together timely support for families from a range of partners and services.
- 2.44 Supporting Families continues to provide targeted interventions for families with complex interconnected problems. The four key principles of Supporting Families remain **early intervention, whole family working, multi-agency working and measuring outcomes and data to show progress**.
- 2.45 The **outcomes framework for Supporting Families** includes ten headline outcomes:



- 2.46 A dedicated Supporting Families Practice Lead and analysts work strategically with the National Team and operationally to ensure delivery of the Supporting Families programme. Over the past three years they have driven practice and ensured rigour in the auditing to make sure that claims attached meet the necessary outcomes.
- 2.47 Total number of claims for outcomes improved for families April 2022 to Jan 2023 is

842 which is 77.25% of this year's target and has brought in £673,600 in funding. Bradford district is on target to reach 100% of the claims target for the third successive year, with 248 outcomes left to demonstrate, which is an average of 68 claims per month.

Financial Year	Number of families who have achieved 'Significant & Sustained progress':	Number of families that have achieved the 'Continuous Employment' result:	Total PBR Claimed	Maximum PBR Available	Amount PBR Claimed	Comments
2020-21	1013	4	1017	1017	£813,600	
2021-22	1056	4	1060	1060	£848,000	
2022-23 – part year 6 months through	615	0	842	1090	£673,600	As at Jan 77.25% claimed

2.48 Parenting support

2.49 The Council's core parenting teams (one team per Hub area) continue to promote access to and deliver: *Welcome to the World: Family Links Ante-natal programme (very low take up so delivery under review)*, *Family Links Nurturing Programme including Additional Needs*, *HENRY*, *Time Out for Dads*, *Talking Teens*, *Who's in Charge? (Parent/Adolescent conflict)*, *DICE (prevent child exploitation)*, *Cygnnet*, *Freedom (from DA) Programme for Women* and *Book Start*. The table below shows the number of parents accessing parenting groups during 2022 by area compared to 2021:

	2021				2022			
	Number Completing	Number Partially Completing	Total Attendees	% Completion Rate	Number Completing	Number Partially Completing	Total Attendees	% Completion Rate
Cygnnet	133	14	147	90%	155	29	184	84%
DICE	57	3	60	95%	58	5	63	92%
FLNP	214	73	287	75%	193	61	254	76%
FLNP Additional Needs	82	27	109	75%	95	49	144	66%
FLNP Condensed					2		2	100%
FREEDOM	172	57	229	75%	142	56	198	72%
HENRY	70	8	78	90%	42	17	59	71%
Talking Teens	157	29	186	84%	179	45	224	80%

Time Out for Dads	14	5	19	74%	11	3	14	79%
Welcome To The World	26	5	31	84%	9	1	10	90%
Welcome To The World Condensed					9	1	10	90%
Who's in Charge?					21	7	28	75%
Grand Total	925	221	1146	81%	916	274	1190	77%

2.50 We have continued to offer a wide range of evidence based parenting programmes throughout 21/22 for a 0-19 service. Throughout 21 and part of 22 due to the Covid 19 pandemic we could only provide virtual groups. Generally, this showed a higher rate of completion as parents did not need to leave their homes, or incur travelling costs and there was more flexibility around accessing a programme. However, offering just virtual groups brought other challenges for some parents lacking in IT skills or not having access to smart phones/tablets. It was difficult for parents and practitioners to build relationships, form trust and have interaction with other group members. From September 22 to present we have delivered a combination of face to face groups as well as virtual groups for all the parenting programmes we offer. Sessions are arranged at different times during the day and in the evenings. For some parents where there are language barriers or certain health issues we have offered a 1-1 arrangement. We have worked hard 'district wide' to reduce the waiting lists for particular groups by having a whole service approach rather than locality so parents are not having to wait for long periods of time. We will continue to look at ways to reduce these waiting lists further in 23. We have planned to train more of our parenting staff in the groups that are well attended groups and where we have longer waiting lists. In 21 and 22 the most attended programs have been FLNP, Talking Teens & Freedom. Parents consistently rate their experiences as 'Outstanding' or 'Good'. Pre and post measures are used to measure impact which is showing improvements. The quality of all the groups is regularly audited by managers at different levels completing observations of the group whilst sessions are being delivered. All observations for our parenting programmes in 22 have been graded 'Outstanding' or 'Good'. We are continuing to strengthen partnerships with our local schools and where joint delivery of a programme is feasible we co deliver with school staff. The Henry programme has been jointly delivered with staff from Better Start. We continue to regularly advertise and promote the groups that are not well attended with our partners in health, school, housing and on various social media sites and at any event prevention and early help staff hold in local communities for parents, carers and professionals. Parents and other professionals have stated that our referral pathways for groups can be confusing and therefore seen as a barrier to access a program. In 23 we will be looking at making our pathways to parenting programmes much simpler and more accessible.

Family support

2.51 Each hub area has family support teams and a VCSE commissioned Key Work team

and Supporting Families Police Officers.

- 2.52 The tables below show timeliness of family support assessments and reviews by area comparing 2022 with 2012 (timely assessments and review assure that clears and effective plans are put in place promptly:

Early Help assessment timeliness – LA family support teams

	2021	2022
East Family Hub	78.90%	76.90%
Keighley and Shipley Family Hub	73.40%	84.10%
South Family Hub	77.20%	80.50%
West Family Hub	72.20%	78.80%
Total	75.70%	80%

Early Help team around the family review timeliness – LA family support teams

	2021	2022
East Family Hub	64.4%	91.6%
Keighley and Shipley Family Hub	44.1%	87.3%
South Family Hub	55.7%	90.9%
West Family Hub	47.9%	94.7%
Total	53.5%	91.0%

- 2.53 Our performance on the timeliness in completing assessments in 22 has improved across Keighley and Shipley, and the overall target across the district is within the set KPI target in 22. Where we have not completed assessments on time there are genuine explanations around families not being available for planned sessions or in cases where there are many multiple needs that need assessing and to ensure we have a good quality assessment staff have gone over timescales. When we have completed assessments in a timely manner the families have a clear support plan of intervention and are aware of what support is being offered to them by which professionals. We have also shown in Keighley and Shipley and across the whole district a great improvement in family review timeliness and are well over the targets set in this area. This has evidenced improvements made in plans being reviewed in a timely manner so families receive the right level of support at the right time, as well as any progress they have made has being tracked. It also allows us to understand the effectiveness and impacts made to the lives of children and families we are supporting. In 23/24 we plan to continue to up skill and offer regular training packages to all our family support workers and their managers to keep them up to date with research and increase their knowledge and skills in working with families and improving outcomes for children living in the Bradford district. We are also reviewing the tools available for our family support workers, for example the assessment tool in order to ensure that they get the best information and analysis very early in the intervention.

- 2.54 Keighley/ShIPLEY positive feedback for Parenting; *'I really enjoyed completing this course, it was nice to meet other parents going through a similar thing to myself. Its helped me become more confident as I was able to ask for regular advice and received other people's experiences and also share my problems. Since the course I have started using the I statements which do work. I have also implemented a chores list which once complete spending money is given. I also reduce 50p for swearing. Overall our household is happier and we have become closer as a family. Would definitely recommend the course to other struggling parents. My eldest daughter is spending more time Downstairs with us instead of hiding in her bedroom and seems calmer n less angry. Maybe it's because I understand her more and the struggles of being a teenager. I use to compare her behaviour to my own at that age where now I understand it's a different world with social media and peer pressure etc.*
- 2.55 *'After attending the programme I have increased my confidence and knowledge about what autism actually is, I have actually started understanding why my daughter sometimes behaves the way she does and how this impacts her and the rest of the family. I have implemented some new strategies at home such as the story books and also using the different behaviour frameworks hopefully over time I will be able to see some change in my daughter's behaviour and she will also be a lot more relaxed as I now know how to support her better. I have also built up my self-esteem and also made some friends within the course. Thank you for all your support and help'.*
- 2.56 Keighley/ShIPLEY positive feedback for family support; *'The service we have been provided has been great, I struggle with my mental health and my children have their own issues and one child of mine has additional needs, so it's been really challenging to parent when I have struggled with cptsd whilst the court case is ongoing. This knocks my confidence in my parenting and I'm so scared to get it wrong as a parent. A has made me feel that I should believe in myself more as a parent. And to try look at the things I do rather than the things I don't. She's also sign posted me to a lot of other organisations that I can use in the future too. Having her support has been instrumental to our families wellbeing'.*
- 2.57 *'I just want to say thank you so much for all your help and advice and support through the months of being mine and my families early help worker. I appreciate everything you have done for us and the guidance in my responsibilities. You also gave me more confidence, still things I need to change and get to grips with computer and TV time lol, and getting out more etc. but I can easily deal with that in my own time. And getting rid of things...I'm a daily giver on helping hands page of Facebook page helping hands Bradford, giving to other families in need instead of throwing all in the bin and helping others out, which makes me feel good also. I'm not buying things I don't need, not spending as much on birthdays which could even be a good thing! I am getting there...slowly but surely so thank you very much from me and my gang'.*
- 2.58 **Relationships Matters/Reducing Parental Conflict.**
- 2.59 This Department for Work and Pensions funded programme also continues until end of March 2025. A full-time Practice Lead and part-time Learning and Development Officer are in post.
- 2.60 A programme of briefings has been delivered through 2022 to build awareness of the

impact of 'frequent, intense and poorly resolved' conflict (but not domestic abuse or coercive control) on children and provide practice tools for direct work with families. We intend to relaunch the programme in April 2023 with an updated toolkit for practitioners and launch a new toolkit for couples to use themselves to health check their relationship and build their communication skills. This will be complemented by a local poster campaign and information on Families and Youth Information. Local plans have been updated following enquiry sessions held with parents and practitioners during 2022 and the launch and poster campaign is also drawing on enquiries with local parents.

3. OTHER CONSIDERATIONS

3.1 None.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 The majority of these services are funded through the core Council budgets supported by central funding streams such as Supporting Families. The section above summarises plans for the Family Hub Start for Life grant funding.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 Officers continue to meet regularly with Finance and HR colleagues. The majority of the above directly employed services will move across to the new Children's Service Trust from 1 April 2023 with the exception of Access and Take up Workers, Parenting workers that deliver Cygnet parenting programme and the Families and Young People information Service.

5.2 The Prevention and Early Help Board is the main partnership mechanism for overseeing local developments. Health & Care Partnership has agreed that there should be all age Area Leadership Teams and service managers, Hub Managers and Area Co-ordinators are working together on the Area Leadership Teams and ensuring we work together under Area Action Plans and priorities.

6. LEGAL APPRAISAL

None.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

None known.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

None known.

7.3 COMMUNITY SAFETY IMPLICATIONS

Family Hubs and Supporting Families targets align well to community safety priorities

and associated risk factors. We will continue to work together to align to and support Area Action plans and priorities.

7.4 HUMAN RIGHTS ACT

None.

7.5 TRADE UNION

Statutory consultation is being undertaken in regard to any employees transferring across to the new Children's Service Trust.

7.6 WARD IMPLICATIONS

None

**7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS
(for reports to Area Committees only)**

We will be contributing to the children and family aspects of local area plans.

7.8 IMPLICATIONS FOR CORPORATE PARENTING

None

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

None

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

None this report is for information only

10. RECOMMENDATIONS

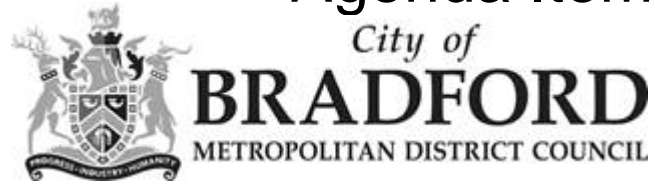
Members to note the report and provide comments as necessary. To make recommendations which support implementation of local services and plans.

11. APPENDICES

None.

12. BACKGROUND DOCUMENTS

Revised Early Help Strategy 2020-2025



Report of the Director of Place to the meeting of Shipley Area Committee to be held on 8 March 2023

R

Subject:

Allocation of Community Buildings Grants 2023-2025 and UKSPF (community measures to reduce the cost of living) 2022/2023.

Summary statement:

This report outlines the recommendations of the Shipley Area Committee Grants Advisory Group for the allocation of Community Buildings Grants 2023-2025 and UK Shared Prosperity Fund (community measures to reduce the cost of living) 2022/2023.

EQUALITY & DIVERSITY:

The progressive distribution of grants to Areas with higher level needs will aid the development of initiatives which reduce inequalities.

Priorities supported will promote fairness and inclusion while supporting Shipley Area Committee's commitment to equal opportunities for all, including those protected characteristics identified within the Equalities Act 2010.

David Shepherd
Director of Place

Portfolio:

Neighbourhoods & Customer services

Report Contact: Damian Fisher & Mick
Charlton
Phone: (01274) 437146
Email: damian.fisher@bradford.gov.uk or
mick.charlton@bradford.gov.uk

Overview & Scrutiny Area:

Corporate

1. SUMMARY

- 1.1 This report outlines the decisions of the Shipley Area Committee Grants Advisory Group for the allocation of Community Buildings Grants 2023-2025 and UK Shared Prosperity Fund (community measures to reduce the cost of living) 2022/2023.

2. BACKGROUND

- 2.1 On 24 February 2023 the Grants Advisory Group met to discuss the applications for Community Buildings Grants 2023-25 and the UK Shared Prosperity Fund 2022/2023 applications submitted for the Shipley area. At time of writing the Grants Advisory had not met so the full decision list from all the applications will be provided at the Area Committee meeting

3. OTHER CONSIDERATIONS

- 3.1 None

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The amount of funding per annum for the Shipley Area was previously £30,225 for each of the financial years from 2019 to 2023. This has been reduced to £23,250 for 2023/2024 and £18,250 for 2024/2025.
- 4.2 The amount of funding for the UK Shared Prosperity Fund (community measures to reduce the cost of living) 2022/2023 is £56,711.50

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 There are no direct specific risk management and governance issues.

6. LEGAL APPRAISAL

- 6.1 This work relates directly to the Local Government Act 2000 and to the Duty of Well-being placed upon the Council to promote and improve the well-being of the District.
- 6.2 Under the Councils Constitution at Article 12, the Executive can delegate/devolve the discharge of functions to Area Committees. In discharging these functions, all decisions made must be in accordance with policies, strategies, plans or criteria approve by the Council or Executive and within the approved budget.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

- 7.1.1 Part of the criteria for applications for the UKSPF was to provide evidence of how applications contribute to energy efficiency.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

7.2.1 See 7.1.1

7.3 COMMUNITY SAFETY IMPLICATIONS

7.3.1 There are no direct community safety implications.

7.4 HUMAN RIGHTS ACT

7.4.1 There are no direct human rights implications.

7.5 TRADE UNION

7.5.1 There are no implications related to Trade Unions from this report.

7.6 WARD IMPLICATIONS

7.6.1 The activity outlined in this report affects the whole district and all organisations which currently receive buildings related support in Shipley. The creation and devolution of the Community Building Grant to Area Committees has established a more tailored provision and more accountability at ward and area levels.

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS

7.7.1 None

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

7.8.1 None

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

7.9.1 None

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None

9. OPTIONS

9.1.1 This report and the information presented to the Area Committee are for noting.

10. RECOMMENDATIONS

10.1 That Shipley Area Committee notes the decisions of the Grants Advisory Group with regards to Community Buildings Grants and UKSPF as presented to this meeting.

11. APPENDICES

11.1 None

12. BACKGROUND DOCUMENTS

12.1 None